

Message Text

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ACTION OES-07

INFO OCT-01 EUR-12 ISO-00 ACDA-12 CIAE-00 INR-10 IO-13
L-03 NSAE-00 NSC-05 EB-08 NRC-05 SOE-02 DODE-00
SS-15 SP-02 CEQ-01 PA-01 ICA-11 OIC-02 AF-10
ARA-10 EA-10 NEA-10 /150 W
-----040173 241508Z /53

P 241417Z APR 78
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC PRIORITY 6081
INFO USDOEHQ WASHDC PRIORITY
USDOEHQ GERMANTOWN PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY BONN PRIORITY

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USIAEA, USEEC

DEPT PASS IO/SCT
DOE PASS AMMONS, IA

E.O.11652: N/A
TAGS: PARM, TECH, IAEA, EEC
SUBJECT: APRIL 21 SPECIAL BOARD MEETING; IAEA/EURATOM
SAFEGUARDS

REF: (A) VIENNA 3307, (B) BRUSSELS 7677

1. SUMMARY: IN CALM 2 HOUR MEETING, IAEA BOARD HEARD
DIFFERENT GOVERNORS PRESENT THEIR VIEWS AND APPROVED
EXTENSION UNTIL NEXT BOARD MEETING (6 JUNE) FOR AGENCY
AND EURATOM TO NEGOTIATE REMAINING FACILITY ATTACHMENTS
(FA'S). END SUMMARY.

2. DG UPDATED INFORMATION CONTAINED IN GOV/1884 (REF A)
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ALONG LINES PARA 1 AND 2 REF B, EMPHASIZING (A) PROGRESS
MADE TO DATE, (B) AREAS WHERE THERE APPEAR TO BE BASIC
DIFFERENCES IN APPROACH AND (C) MAGNITUDE AND COMPLEXITY
OF WORK NECESSARY TO COMPLETE REMAINING FA'S

3. REGARDING SPECIFIC PROBLEMS IDENTIFIED IN GOV/1884
PARA 7, DG PLACED TWO IMPORTANT STATEMENTS INTO THE RE-

CORD; (A) THE WAK FA CLEARLY PROVIDES FOR IAEA INSPECTORS TO HAVE ACCESS TO THAT PROCESS DATA IDENTIFIED IN THE FA, PLUS OTHER PROCESS DATA AS NEEDED IF ANY SPECIAL OR NON-ROUTINE PLANT OPERATION IS CARRIED OUT, AND (B) EC HAS STATED THAT ITS PROPOSALS FOR JOINT TEAM WORKING ARRANGEMENTS ARE NOT INTENDED TO PLACE RESTRICTIONS ON THE AGENCY'S INDEPENDENT VERIFICATION. COPY OF DG'S STATEMENT BEING POUCHED TO DEPT AND USEEC BRUSSELS.

4. FRG (LOOSCH) IN PREPARED STATEMENT ON BEHALF OF EC MEMBERS WHICH WAS TONED DOWN FROM VERSION HE HAD EARLIER PROVIDED US DEL, NOTED THAT DG FAILED TO REPORT ON PROGRESS BEING MADE BY SECRETARIAT ON FA NEGOTIATIONS WITH OTHER COUNTRIES (PROBABLY ALLUDING TO US AND JAPAN). HE COMPLAINED ABOUT IAEA UPGRADING ITS SAFEGUARDS REQUIREMENTS OVER THOSE BEING CONSIDERED IN 1972, NOTING THIS HAS CAUSED DELAYS - ESPECIALLY SINCE, SOME EC MEMBERS FELT, GENERAL INTERNATIONAL CONSENSUS WAS LACKING ON THE SPECIFIC FEATURES IAEA WAS SEEKING; E.G. ON RIGHT OF ACCESS TO PROCESS DATA. SINCE IAEA WAS SEEKING TO INCORPORATE THESE FEATURES IN FA'S THEY HAD TO BE SERIOUSLY CONSIDERED BY EC; BUT EC PREFERRED TO DEAL WITH THEM ON CASE-BY-CASE BASIS UNTIL THERE IS A GENERAL CONSENSUS AS TO THEIR ACCEPTABILITY.

5. CANADA NOTED COMPLEXITY, IMPORTANCE AND URGENCY OF LIMITED OFFICIAL USE

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REMAINING FA NEGOTIATION, PRAISED PROGRESS TO DATE AND REPEATED SUGGESTION MADE AT FEB BG THAT DG SHOULD GO TO BRUSSELS & BE DIRECTLY INVOLVED AT HIGH EC LEVEL IN SEEKING PROMPT SOLUTION TO PROBLEMS.

6. USSR (EROFEEV), IN CALM TONES, READ STATEMENT WHICH VOICED VIEW THAT EC WAS TRYING TO POSTPONE PRACTICAL SAFEGUARDS IMPLEMENTATION AT KEY EC NUCLEAR FACILITIES, AND WAS STRIVING TO GET SPECIAL CONDITIONS IN EC FA'S. IN LIGHT OF THESE PROBLEMS USSR FELT IT MUST SPEAK OF CONCERN ABOUT NPT VIOLATION. HE FELT BASIC ISSUES AT STAKE WERE NOT REALLY TECHNICAL BUT RATHER WERE POLITICAL ONES WHICH ULTIMATELY WOULD OR WOULD NOT PROVIDE CONFIDENCE AND ASSURANCE TO STATES THAT IAEA SAFEGUARDS WERE EFFECTIVE; ESPECIALLY AT SUCH KEY FACILITIES AS REPROCESSING, ENRICHMENT AND FUEL FABRICATION PLANTS. HE SAID USSR WAS CONCERNED THAT EC AND CERTAIN OF ITS MEMBER STATES WERE CREATING A BARRIER TO INDEPENDENT IAEA VERIFICATION AT SUCH FACILITIES IN EC COUNTRIES. HE STRONGLY SUPPORTED IAEA'S EFFORTS TO NEGOTIATE FOR THE ACCESS RIGHTS, CONTINUOUS INSPECTION AND SHORT DETECTION TIMES NECESSARY FOR EFFECTIVE SAFEGUARDS,

INCLUDING ACCESS TO PROCESS DATA AND "STRATEGIC POINTS" INSIDE MATERIAL BALANCE AREAS. HE REJECTED IDEA THAT EURATOM SAFEGUARDS CAN BE A SUBSTITUTE FOR INDEPENDENT IAEA EFFORTS. HE SAID PROPOSED EXTENSION FOR COMPLETION OF REMAINING FA'S MUST BE FIRM DEADLINE AND THAT FURTHER DELAYS WOULD BE INADMISSABLE. HE ALSO SUGGESTED THAT DG BECOME DIRECTLY INVOLVED IN THE NEGOTIATION.

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SS-15 SP-02 CEQ-01 PA-01 ICA-11 OIC-02 AF-10
ARA-10 EA-10 NEA-10 /150 W
-----040211 241507Z /53

P 241417Z APR 78
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC PRIORITY 6082
INFO USDOEHQ WASHDC PRIORITY
USDOEHQ GERMANTOWN PRIORITY
AMEMBASSY BRUSSELS PRIORITY
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7. AUSTRALIA COMMENTED IN SOME DETAIL, NOTING THAT THE COMPLETED LWR FA'S PROVIDED FOR A LEVEL OF CONFIDENCE BELOW IAEA STANDARDS. HE HOPED FOR EARLY REPORT FROM IAEA THAT, WITH TECHNICAL IMPROVEMENTS, THAT LEVEL HAS BEEN RAISED. HE NOTED DIFFICULTY OF REMAINING EC FA'S, THE INADEQUACY OF THE FRAMEWORK OF THE IAEA/EURATOM 1972 ARRANGEMENTS TO DEAL WITH THEM TODAY AND THE GENERIC NATURE OF SOME OF THE ISSUES INVOLVED, E.G. ACCESS TO FACILITIES AND DATA. AUSTRALIA'S BASIC POSITION WAS THAT IAEA MUST BE ABLE TO DRAW INDEPENDENTLY VERIFIED CONCLUSION. HE EXPRESSED CONCERN THAT CONTINUED DELAYS ON IAEA/EURATOM FA AGREEMENT REFLECTED BADLY ON THE CREDIBILITY OF INTERNATIONAL EFFORTS TO EFFECTIVELY ASSURE CONTROL OF THE PEACEFUL APPLICATIONS OF NUCLEAR ENERGY.

8. ITALY (ALBONETTI), IN CONTRAST WITH THE TONE OF HIS

FEBRUARY REMARKS, MADE A BRIEF, CALM STATEMENT NOTING THE IMPORTANCE AND COMPLEXITY OF THE NEGOTIATIONS AND LIMITED OFFICIAL USE

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EMPHASIZING HIS VIEW THAT THERE HAS BEEN NO VIOLATION OF THE NPT.

9. CZECHOSLOVAKIA SUPPORTED SECRETARIAT'S EFFORTS TO NEGOTIATE EFFECTIVE FA'S AND EXPRESSED DOUBT THAT REMAINING DIFFICULT FA'S WILL BE COMPLETED IN SHORT TIME.

10. ROMANIA, INTER ALIA, STRESSED NEED FOR IAEA SAFE-GUARDS TO BE NON-DISCRIMINATORY.

11. US STATEMENT WELCOMED PROGRESS TO DATE AND URGED DILIGENT AND PRAGMATIC EFFORT ON THE REMAINDER. WE EMPHASIZED THAT AGENCY MUST BE ABLE TO DISCHARGE ITS RESPONSIBILITIES FOR INDEPENDENT AND EFFECTIVE SAFE-GUARDS. WE NOTED OUR UNDERSTANDING THAT EC RECOGNIZED THIS OBJECTIVE TOO AND SHARED OUR COMMITMENT TO NON-PROLIFERATION. THE US COULD NOT ACCEPT ALLEGATION THAT EC WAS OPERATING ON BASIS OF LESS HONORABLE MOTIVES. THE US LOOKED FOR FURTHER PROGRESS TO BE REPORTED BY THE DG AT TIME OF JUNE BOARD MEETING.

12. KUWAIT REQUESTED CLARIFICATION OF THE ISSUES TO ASCERTAIN WHETHER THEY WERE TECHNICAL OR POLITICAL AND THUS HOW TO APPROACH THEM.

13. PAKISTAN SUGGESTED THAT BOARD SHOULD TAKE MORE DECISIVE AND FORWARD LOOKING STAND ON THIS MATTER AND ON OTHER MATTERS TOO, SUCH AS THOSE AFFECTING INTEREST OF AFRICA AND MIDDLE EAST (READ "AMENDMENT TO ARTICLE VI OF IAEA STATUTE").

14. ARGENTINA DEL WAS DISAPPOINTED THAT ARGENTINA'S FEBRUARY REQUEST FOR MORE DETAILS ABOUT THE ISSUES HAD NOT BEEN MET. THERE WAS INSUFFICIENT INFORMATION AVAILABLE
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TO BE ABLE TO EVALUATE THE PROBLEM. LOOKING AT HOW THINGS HAD BEEN GOING IN THE PAST 14 MONTHS, HE WONDERED WHY THERE WERE SO MANY SHORT EXTENSIONS RATHER THAN A FEW LONG ONES.

15. BRIEF AND GENERAL REMARKS GENERALLY SUPPORTING THE DIRGEN'S APPROACH IN GOV/1884 PARA 8 WERE MADE BY PORTU-

GAL, IRAN, BULGARIA, NIGER, TUNESIA AND NORWAY.

16. MEETING CLOSED WITH CHAIRMAN KHOR (MALAYSIA)
ANNOUNCING CONSENSUS SUPPORTING DG'S PROPOSAL TO EXTEND
TIME FOR COMPLETION OF REMAINING FA'S UNTIL NEXT MEETING
OF BOARD.

17. MISSION COMMENT: IN APRIL 20 DISCUSSION AT MISSION,
FRG GOVERNOR LOOSCH CONCEDED HE DID NOT SEE HOW ALL
REMAINING (70 PLUS) FA'S COULD BE COMPLETED IN EXTENSION
PERIOD PROPOSED BY DG. HE FELT DDG ROMETSCH AGREEMENT
TO REMAIN AT POST THROUGH END OF JULY, 1978 WOULD HELP
MATTERS, BUT THERE WOULD PROBABLY BE REMAINING FA'S TO
COMPLETE EVEN AFTER THAT DATE. USSR STATEMENT (PARA 6
ABOVE) EXPRESSING CONCERN ABOUT "NPT VIOLATION" WAS LESS
BOMBASTIC THAN MOROKHOV'S ACCUSATION AT FEBRUARY BOARD
MEETING. USSR EFFORTS, IN BILATERAL CONSULTATIONS WITH
US AS WELL AS AT BOARD MEETING, TO SET DEADLINE NEXT
BOARD MEETING, LEADS MISSION TO EXPECT SHARPER USSR
STATEMENT IN JUNE, WHEN SOME PROGRESS, BUT NOT COMPLE-
TION, IS MOST THAT CAN BE EXPECTED. KIRK

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETINGS, NUCLEAR SAFEGUARDS, NUCLEAR POWER PLANTS
Control Number: n/a
Copy: SINGLE
Draft Date: 24 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978VIENNA03805
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780174-0746
Format: TEL
From: VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780422/aaaaasop.tel
Line Count: 245
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 091d49a8-c288-dd11-92da-001cc4696bcc
Office: ACTION OES
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 78 VIENNA 3307, 78 BRUSSELS 7677
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2865414
Secure: OPEN
Status: NATIVE
Subject: APRIL 21 SPECIAL BOARD MEETING; IAEA/EURATOM SAFEGUARDS
TAGS: PARM, TECH, IAEA, EEC
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/091d49a8-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014